

Open Africa to Africans: Inaugural African Youth Essay Competition

By:

AfCFTA Dialogues

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Theme: Open Africa to Africans: Advancing the Implementation of the AfCFTA through the Free Movement of Persons.

Objective: The African Youth Essay Competition, organized by AfCFTA Dialogues, aims to promote awareness and foster the exchange of ideas about the African Continental Free Trade Area (AfCFTA) and African development. In commemoration of African Integration Day, the inaugural edition in 2024 engages young Africans in discussions on the significance of the AfCFTA, with a focus on advocating for the free movement of Africans within the continent to facilitate economic integration and drive sustainable development. Through this competition, we aim to inspire African youth to actively contribute to the successful implementation of the AfCFTA and provide a solution-driven approach to the challenges of the free movement of persons in Africa.

First Position: Immanuel Mwendwa Kiilu

Topic: <u>Knowledge Nomads: How Free Movement Can Ignite African</u> Innovation

The essay focuses on the transformative potential of the AfCFTA and the Free Movement of Persons (FMP) protocol in driving innovation and economic growth across Africa. It highlights how free movement can enhance knowledge transfer, foster academic and professional mobility, and support entrepreneurial ventures, thus contributing to a more integrated and prosperous continent. Additionally, the essay addresses key challenges to implementing the FMP, such as security concerns, policy harmonization, infrastructure development, and socioeconomic disparities, offering practical recommendations for overcoming these barriers.

Introduction

"A bird does not sing because it has an answer, it sings because it has a song." The vision of an interconnected Africa, where ideas and people flow freely across borders, is more than a political ambition, it is the song that can propel the continent into an era of unprecedented innovation and development.

African Continental Free Trade Area (AfCFTA) holds immense promise, aiming to transform the continent by promoting economic integration. Central to this vision is the free movement of persons, a cornerstone that can unleash knowledge transfer, drive regional development, and foster a spirit of unity. This essay explores how the free movement of persons under the AfCFTA can ignite African innovation, focusing on knowledge transfer, overcoming barriers, and practical recommendations for successful implementation.

The Significance of Free Movement

Kwame Nkrumah once declared, "We face neither East nor West: we face forward." This statement encapsulates the forward-thinking vision of Pan-Africanism, which seeks to dismantle colonial-era borders and foster a united, self-reliant Africa. The African Union's Free Movement Protocol (FMP), adopted in 2018, is a critical step toward realizing this vision. By enabling the seamless movement of people, the FMP aims to cultivate an environment where ideas, skills, and knowledge can flow freely, enhancing innovation and economic growth across the continent.

The African Union Free Movement of Persons (AU FMP) Protocol allows member states to permit nationals of other member states to enter, move freely, or stay for up to ninety (90) days from the date of entry, or longer periods as determined by bilateral or regional arrangements. This Protocol aims to facilitate easier movement across Africa, promoting integration and regional cooperation. The significance of this protocol cannot be overstated, as it lays the groundwork for increased mobility, fostering an environment conducive to collaboration and exchange. By simplifying travel regulations and reducing bureaucratic hurdles, the AU FMP enables professionals, students, entrepreneurs, and other individuals to explore opportunities beyond their national borders, thus enhancing the continent's human capital and innovative capacity.

The free movement of persons is more than just a policy; it is a transformative mechanism that can unlock Africa's potential. By breaking down barriers to movement, the protocol fosters a sense of shared identity and purpose among African nations. It encourages cross-border trade, which is essential for economic growth and development. According to the African Development Bank, intra-African trade accounts for only about 15% of the continent's total trade, compared to 60% in Europe and 40% in North America. Facilitating free movement can significantly boost this figure by creating larger, more integrated markets. The free movement of persons is a catalyst for innovation, as it facilitates the exchange of knowledge and expertise. Here are key areas where this transfer can have a profound impact.

- Academic Exchange and Research Collaboration: Universities and research institutions across Africa can become hubs of innovation through increased academic mobility. When students and researchers move freely, they bring diverse perspectives and expertise, fostering collaborative research that addresses African-specific challenges. For example, the pan-African network of universities can leverage the free movement protocol to enhance scientific research and technological advancements.
- **Professional Mobility:** The ability of skilled professionals to move across borders is crucial for addressing skill shortages and enhancing service delivery. For instance, a doctor from Rwanda bringing life-saving expertise to Nigeria or an engineer from Kenya working on infrastructure projects in Ethiopia

exemplifies the benefits of professional mobility. According to the WHO the continent of Africa has a shortage of about <u>4.2</u> million health workers for medical cross border movement can significantly lower this number. This movement not only fills critical gaps but also promotes knowledge sharing and capacity building.

● Entrepreneurial Ventures: Entrepreneurs thrive in environments where they can access diverse markets and talent pools. The AfCFTA's provisions for free movement allow entrepreneurs to explore new opportunities, form cross-border partnerships, and drive economic growth. A Kenyan tech startup collaborating with Nigerian developers, for instance, can innovate solutions that address continental challenges and create jobs.

The free movement of persons across Africa has catalyzed transformative success stories in various countries, illustrating the profound impact of open borders on innovation and economic development.

1. Kenya's Silicon Savannah

Kenya, often dubbed the "Silicon Savannah," stands as a beacon of innovation driven by open borders. By fostering an environment that attracts international talent and encourages collaboration, Kenya has cultivated a robust tech ecosystem. Initiatives like M-Pesa, a pioneering mobile money service, exemplify how free movement can spur groundbreaking innovations that revolutionize daily life. M-Pesa's success not only transformed Kenya's financial landscape but also served as a model for mobile payment solutions globally.

2. Rwanda's Knowledge Economy

Rwanda's journey towards becoming a knowledge-based economy underscores the transformative power of the free movement of persons. Following the devastation of the 1994 genocide, Rwanda prioritized investments in education and technology. The establishment of Kigali Innovation City symbolizes Rwanda's commitment to fostering innovation hubs that attract global talent. By embracing the free movement of professionals and academics, Rwanda has bolstered its development and innovation landscape, positioning itself as a hub for technology and entrepreneurship in Africa.

Despite its potential, the free movement of persons faces several challenges that need to be addressed to fully harness the benefits of the <u>African</u> <u>Continental Free Trade Area (AfCFTA)</u> and Free Movement of Persons (<u>AU FMP</u>) protocol. Underlisted barriers and solutions illustrate the complexities and practical steps necessary for fostering an integrated and dynamic Africa.

1. Security Concerns

Fears of increased security risks, such as terrorism and human trafficking, often impede the implementation of free movement protocol. Strengthening border controls and fostering cooperation among national security forces are essential to mitigate these risks. Implementing robust identification systems and sharing intelligence can enhance security while allowing free movement. For instance, biometric passports and real-time data exchange between countries can help track and prevent illegal activities, thus ensuring safer travel and residency.

2. Harmonization of Policies

Diverse immigration policies and visa requirements across African countries create significant barriers. Harmonizing these policies and streamlining visa processes are crucial for facilitating smoother movement. The establishment of a common African passport, as envisioned by the <u>AU</u>, can simplify travel and reduce bureaucratic hurdles. By adopting standardized entry and exit protocols, countries can facilitate easier movement for business, tourism, and academic exchanges hence greater integration.

3. Infrastructure Development

Adequate infrastructure, including transportation networks and digital connectivity, is vital for supporting the free movement of people. Investing in infrastructure development ensures that individuals can move efficiently and safely across borders. Public-private partnerships can play a significant role in mobilizing resources for infrastructure projects. For example, the African Development Bank's initiatives to enhance road, rail, and air transport connectivity can significantly reduce travel time and costs, fostering economic ties and social cohesion.

4. Socio-Economic Disparities

Addressing socio-economic disparities is crucial to prevent potential strains on host communities. Regional planning and equitable distribution of resources can help manage these challenges. Collaborative efforts to improve healthcare, education, and social services across the continent will ensure that all regions benefit from the free movement of persons.

5. Promoting Regional Dialogue

A lack of regional dialogue and consensus-building among African countries poses a significant challenge to the implementation of the FMP. Encouraging dialogue and consensus-building among African countries, including through Regional Economic Communities (RECs), is crucial for addressing concerns and fostering cooperation. Regional forums and summits can facilitate the exchange of ideas and best practices. Additionally, the African Union's Economic, Social and Cultural Council (AU ECOSOCC) – the voice of African citizenry – can play a pivotal role in promoting dialogue and engagement. Regular meetings and consultations can ensure that all member states are aligned and committed to the goals of the FMP.

6. Limited Ratification

Currently, <u>33</u> countries have signed the FMP, but only 4 have ratified it. This limited ratification hinders its full implementation and benefits. Establishing a dedicated body to oversee the challenges members face, including the slow process of signing, and ratifying the protocol, can accelerate progress. Countries that have signed and ratified the FMP can lead by example, demonstrating the tangible benefits of free movement to encourage more member states to join. The barriers and solutions highlight the need for a multifaceted approach to realize the vision of a borderless Africa where movement is seamless and beneficial for all.

Conclusion

The free movement of persons under the AfCFTA represents a pivotal opportunity to ignite African innovation and drive sustainable development. By embracing the principles of free movement, Africa can unlock its full potential, fostering a continent where knowledge flows seamlessly across borders, sparking creativity and progress. As Nelson Mandela aptly stated, "For to be

free is not merely to cast off one's chains, but to live in a way that respects and enhances the freedom of others." The AfCFTA and the FMP embody this vision, offering a roadmap to a more integrated, prosperous, and united Africa. Let us seize this moment to cultivate a future where knowledge nomads traverse the continent, sharing and nurturing the seeds of innovation for the benefit of all.

Second Position: Danladi Christopher

Title: <u>Barriers To Free Movement: Legal and Regulatory Challenges</u> within The AfCFTA Framework

The essay focuses on the AfCFTA, its ambitious goals, and the critical role that the free movement of persons plays in achieving economic integration across Africa. It highlights the potential of the AfCFTA to unlock intra-African trade and promote industrialization, but it also emphasizes the significant legal and regulatory challenges hindering its full implementation. The essay explores key barriers such as legal diversity, inefficient customs procedures, limited infrastructure, and the complexities of harmonizing regional economic communities. It concludes by offering policy recommendations to overcome these obstacles, including the establishment of Virtual Free Trade Zones (VFTZs), a dispute resolution tribunal, and secure electronic documentation systems to facilitate cross-border trade.

Introduction

In the last few decades, Africa has taken significant steps towards promoting economic integration and cooperation among its nations, recognizing that the continent's prosperity lies in intra-regional trade and collaboration. Among these initiatives, the African Continental Free Trade Area (AfCFTA) stands out as the most transformative. Officially launched on January 1, 2021, the AfCFTA is not only the largest free trade area in the world by the number of participating nations but also one of the most ambitious, aiming to unite 54 countries under a single market. Its primary objectives include promoting sustainable and inclusive socio-economic development, facilitating industrialization, and boosting job creation across the continent.

A critical component of achieving these objectives is the free movement of persons, which plays a crucial role in facilitating trade, enhancing cultural

exchange, and allowing for the efficient allocation of labor and resources. Despite its potential, the implementation of free movement within the AfCFTA framework faces a number of legal and regulatory challenges. These challenges stem from historical disparities in legal systems, infrastructure gaps, and the political landscape that often prioritizes national interests over continental collaboration. This essay will explore these challenges in detail, analyzing their impact on Africa's economic integration efforts. It will also provide practical recommendations aimed at overcoming these barriers, enabling the AfCFTA to reach its full potential as a driver of African economic growth and unity.

Understanding Free Movement Within the AFCFTA Framework

According to reports from the <u>African Union</u> intra-African trade remains surprisingly low, accounting for only 13% of total African trade. This is a stark contrast to other regions, such as Europe, where intra-regional trade stands at approximately 60%, and Asia, where it reaches about 30%. The lower percentage of intra-African trade reveals a major untapped opportunity for African nations, particularly considering the continent's rich natural resources, diverse economies, and burgeoning population. This disparity underscores the need for deeper economic integration within Africa, an objective that the African Continental Free Trade Area (AfCFTA) seeks to achieve by addressing many of the historical and systemic barriers that have hindered cross-border trade.

A closer examination of Nigeria's trade activities offers a clear illustration of the broader African context. Recent data from the National Bureau of Statistics shows that Nigeria's trade with the rest of Africa surged by 40.8% year-on-year (YoY) in the first half of 2023, reaching N1.839 trillion, up from N1.306 trillion in the corresponding period of 2022. While this increase is promising and highlights the potential of intra-African trade, it also serves as a reminder that much more is needed to fully unlock the continent's economic potential. This growth, though significant, represents only a fraction of what could be achieved if more comprehensive mechanisms for the free movement of persons, goods, and services were in place across the continent.

Central to the AfCFTA's vision is the facilitation of free movement across African borders, which is vital for fostering greater economic integration. The

agreement, particularly in <u>Article 3</u>, sets out its objectives, which include the creation of a single continental market and the liberalization of trade in goods and services. The free movement of persons is critical to this objective, as it allows labor, expertise, and entrepreneurial talent to flow across borders, fueling industries and enhancing productivity. By promoting free movement, the AfCFTA aims to break down barriers that have restricted economic development, fostering trade, industrialization, and investment across the continent.

The AfCFTA's legal framework also emphasizes the harmonization of regulations to facilitate this free movement. Article 4 of the agreement directs member states to progressively eliminate tariffs and non-tariff barriers, facilitate customs cooperation, and ensure the free movement of capital and persons. This regulatory harmonization is essential in reducing the complexity of cross-border trade, making it easier for businesses to operate across Africa. By streamlining trade laws and procedures, the AfCFTA reduces costs and time for African businesses, encouraging greater participation in intra-African trade and improving competitiveness in global markets.

Beyond economic considerations, the free movement of persons plays a crucial role in fostering cultural exchange and mutual understanding among African nations. This is particularly important for creating a unified and prosperous African continent. When labor can move freely, it allows businesses to bridge skills gaps by hiring talent from other African countries, addressing issues such as unemployment and skills shortages. By enabling this mobility, the AfCFTA supports a more efficient labor market, and this contributes to the continent's long-term stability and socioeconomic development.

Article 5 outlines the key principles that govern the AfCFTA, which include Most-Favored-Nation (MFN) Treatment, National Treatment, and transparency. These principles are crucial in ensuring that all member states benefit equally from the free movement provisions. For instance, MFN Treatment ensures that no state party discriminates against another in terms of trade or movement of persons, creating a level playing field for all. The principle of National Treatment ensures that once persons, goods, or services cross borders, they are treated no less favorably than the domestic counterparts of the receiving country. This guarantees that free movement will not result in unequal

opportunities or restrictions once goods or people have entered a different jurisdiction.

Furthermore, Article 6 expands the scope of the AfCFTA to include not only trade in goods but also services, investments, intellectual property rights, and competition policy. This broad scope means that free movement is not limited to people physically crossing borders but also encompasses businesses, investments, and services operating across different African countries. The inclusion of services and investments showcases the AfCFTA's role in creating a comprehensive economic environment where businesses and professionals can operate freely, thus enhancing opportunities for economic growth, innovation, and development across the continent.

The benefits of free movement, as envisioned in the AfCFTA, extend far beyond economic growth. By facilitating labor mobility and business interactions across borders, the agreement fosters social cohesion and cultural exchange, contributing to a more integrated African identity. This is particularly important considering Africa's diverse cultures, languages, and histories. The free movement of persons allows for the transfer of skills and knowledge, strengthening social ties and encouraging innovation across different regions. These interactions help build a stronger, more unified African market, which is necessary for long-term economic growth and development.

Barriers to Free Movement: Legal and Regulatory Challenges and their Implications

The African Continental Free Trade Area (AfCFTA) holds enormous potential to transform Africa's economy, but its success is contingent upon the ability to overcome significant legal and regulatory challenges that hinder the free movement of persons, goods, and services across the continent. While the agreement seeks to eliminate tariffs and harmonize trade laws, the reality is that many African countries have deeply entrenched regulations and systems that complicate this process. These barriers can be grouped into a few key categories:

1. Complexity of Aligning National Laws: One of the greatest challenges lies in the diversity of legal frameworks across the AfCFTA's 54-member states. Each country operates under its own set of laws, regulations, and procedures

concerning trade, labor, and movement of persons. This legal diversity can make the harmonization of regulatory frameworks a time-consuming and politically challenging process. For example, countries like Mozambique face the difficulty of having too many regulations affecting trade in services and market access, which must be revised before AfCFTA protocols can be implemented effectively. The process of aligning these laws to meet up with this free trade agreement requires considerable coordination and political will, as it involves overhauling long-standing legal structures that may not be compatible with the free movement principles of the AfCFTA. Sequel to this, many countries have enacted protectionist policies to safeguard local industries and employment. Such policies, while beneficial to domestic markets, often conflict with the free movement provisions of the AfCFTA. Nations like South Africa, which have more advanced economies, may fear that opening their labor markets could lead to an influx of workers from poorer countries, creating political and social tensions.

- 2. Inefficient Customs Procedures and Non-Tariff Barriers: Another significant barrier to free movement is the inefficiency of customs procedures across Africa. Lengthy delays at border posts, inconsistent customs documentation, and non-tariff barriers such as cumbersome regulations for importing goods significantly hinder trade. For instance, many African countries lack unified customs protocols, leading to delays and increased costs for businesses trying to move goods across borders. The experience of Zambian traders who were denied entry into Botswana because of unexpected fumigation certificate requirements exemplifies the unpredictable nature of customs procedures that can lead to missed opportunities and increased costs for African businesses. Also, there is often a lack of infrastructure to support efficient customs operations. Border posts in countries such as Kenya and Tanzania often face long delays due to inadequate technology, poor infrastructure, and uncoordinated policies, making it difficult to streamline cross-border trade.
- **3. Dispute Resolution Mechanisms:** A key challenge for businesses and investors looking to engage in cross-border trade under the AfCFTA is the lack of a robust dispute resolution mechanism. While the AfCFTA includes a Protocol on the Rules and Procedures for the Settlement of Disputes, its effectiveness is still in question, particularly when compared to more established mechanisms

like the World Trade Organization's Dispute Settlement Body. The current system may be ill-equipped to handle the complexity of trade disputes that arise from the movement of goods, services, and people across multiple jurisdictions with varying legal frameworks. For instance, when international corporations face legal challenges in multiple countries, they may be uncertain about which legal framework applies. In cases where national laws conflict with AfCFTA provisions, there is a risk that businesses may face inconsistent rulings or biased judgments from national courts. The absence of a specialized tribunal to handle AfCFTA-related disputes creates uncertainty, which can deter businesses from fully engaging in cross-border activities. Establishing a neutral and efficient dispute resolution tribunal, specifically focused on cross-border trade under the AfCFTA, would help build confidence among investors and businesses, ensuring consistent and fair enforcement of the agreement.

4. <u>Limited Infrastructure Development and Connectivity:</u> A major challenge to the free movement of goods and persons within the AfCFTA framework is Africa's underdeveloped infrastructure. Efficient trade and the movement of labor require a robust network of roads, railways, ports, and digital infrastructure, but many African countries struggle with inadequate connectivity between regions. For example, landlocked countries like Chad and Mali face logistical challenges due to poor road networks and limited access to major ports. Even coastal nations such as Nigeria struggle with congested ports and outdated infrastructure, leading to delays in the movement of goods.

The lack of reliable transportation networks not only impedes trade but also increases the cost of doing business across borders. For free movement to become a reality, African nations need to prioritize infrastructure development, both physical and digital. The AfCFTA, through its focus on the Programme for Infrastructure Development in Africa (PIDA), aims to support infrastructure initiatives that enhance connectivity, but progress has been slow. The creation of AfCFTA trade corridors—designed to link key markets across the continent—could be a major step forward if investments are made in upgrading infrastructure and ensuring reliable transportation routes.

5. Regional Economic Communities (RECs) and Overlapping
Commitments: A further complication for the AfCFTA is the existence of
multiple Regional Economic Communities (RECs) across Africa, each with its

own trade rules and regulations. These RECs, such as ECOWAS, SADC, and COMESA, were established long before the AfCFTA and have developed their own systems for trade integration within their respective regions. While the RECs play a critical role in regional development, their existence creates a complex web of overlapping commitments that can hinder the implementation of the AfCFTA's broader goals.

For instance, ECOWAS has its own customs union and common external tariff, which may not align perfectly with AfCFTA's provisions. Businesses operating across multiple regions must navigate these different legal and regulatory frameworks, which can increase compliance costs and lead to confusion. Harmonizing the AfCFTA's goals with the existing REC frameworks will require careful negotiation and coordination to ensure that the different regional blocs can operate cohesively within the larger continental framework.

Policy Recommendations

To overcome the legal and regulatory challenges to free movement, a comprehensive and coordinated approach is required. Key recommendations include:

- **1. Establishing Virtual Free Trade Zones (VFTZs) to Facilitate Free Movement:** One promising policy recommendation to address the legal and regulatory challenges hindering free movement within the framework is the establishment of <u>Virtual Free Trade Zones (VFTZs)</u>. These innovative digital platforms can help simplify regulations, offer tax incentives, and streamlined procedures, and provide shared resources to businesses operating across multiple African markets.
- 2. <u>Creation of a Dispute Resolution Tribunal:</u> This specialized court would serve as a neutral and efficient forum for resolving cross-border commercial disputes and also build trust and confidence among member states. Currently, international corporations operating in multiple AfCFTA countries may face difficulties in dispute resolution due to the varying legal systems and enforcement mechanisms across the continent. The establishment of a dispute resolution tribunal would offer a neutral platform for businesses to seek redress, free from the biases and inconsistencies that can arise from navigating different national court systems.

3. Enabling Secure Electronic Documentation and Payments to Streamline Cross-Border Transactions: One key feature of the proposed AfCFTA Digital Trade Facilitation Platform is its ability to enable the secure and seamless exchange of all trade-related documentation in a digital format. This includes documents such as certificates of origin, invoices, permits, and licenses - all of which are critical for facilitating cross-border transactions. By transitioning from paper-based to electronic documentation, the platform can significantly reduce the time and costs associated with processing trade documents. Businesses would be able to submit, and share required documents through a centralized, online system, eliminating the need for physical copies and manual processing. This digitization process would also enhance the accuracy and reliability of trade documentation. With electronic forms and automated validation checks, the risk of errors and inconsistencies can be minimized. Moreover, the platform can incorporate advanced security features, such as digital signatures and encryption, to ensure the authenticity and confidentiality of the exchanged documents.

Concluding Thoughts

The realization of the AfCFTA's ambitious goals hinges on the ability of member states to overcome the legal and regulatory barriers to free movement. By establishing a virtual free trade zone, creating a dispute resolution tribunal, and enabling secure electronic documentation and payments to streamline cross-border transactions, African nations can create a more integrated and dynamic continental market that unlocks the full potential of the framework. Addressing these challenges is not only essential for economic growth and development but also for strengthening the social and cultural ties that bind the African continent together.

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